#### For Publication

## Bedfordshire Fire and Rescue Authority 4 September 2019 Item No. 9

REPORT AUTHOR: ASSISTANT CHIEF OFFICER / TREASURER

SUBJECT: 2020/21 REVENUE BUDGET, CAPITAL PROGRAMME AND COUNCIL TAX SETTING

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Background Papers: 2019/20 FRA Budget Papers

Implications (tick ✓):

LEGAL		FINANCIAL	✓
HUMAN RESOURCES		EQUALITY IMPACT	
ENVIRONMENTAL		POLICY	
CORPORATE RISK	Known	OTHER (please specify)	
	New		

Any implications affecting this report are noted at the end of the report.

#### **PURPOSE**

To present the current planning arrangements for the 2020/21 Revenue Budget and Capital Programme and agree the timetable accordingly.

#### **RECOMMENDATION:**

That the report and timescales within be reviewed, considered and agreed.

- 1. Introduction
- 1.1 On 7 February 2019, the Fire and Rescue Authority (FRA) approved a Revenue Budget Requirement for 2019/20 of £29.832m, a Capital Programme of £1.736m and the Band D council tax at £98.45.
- 1.2 This report introduces the process for 2020/21.
- 2. The 2020/21 Revenue Budget and Capital Programme
- 2.1 Funding Updates:
- 2.1.1 **Revenue** On 21 July 2016, the FRA considered and accepted the four year Government Grant funding offer, therefore giving some certainty of the funding for the financial years 2016/17 and 2019/20. In order to be eligible for this the Authority provided via our website information on our savings and efficiencies. We wait to hear whether there will be a multi-year settlement from 2020/21 onwards or if the 2020/21 financial settlement will for one year only. We also wait to hear any outcome from the Business Rates Review, Spending Review and Formula Funding Review.
- 2.1.2 **Capital** There was no capital funding or bidding round for the 2019/20 financial year and it is anticipated that this will be the same position for 2020/21 too. The Authority's Capital Programme is fully funded by revenue, unless where a specific grant has been received or there has been a sale of an asset, such as vehicles.

#### 2.2 2019/20 Corporate Management Team (CMT) Post Budget Review:

- 2.2.1 A post 2019/20 budget process review was held by CMT.
- 2.2.2 The outcome of this meeting was:
  - i. In the main, to continue with the process adopted for 2019/20.
  - ii. Continue to work on existing and new savings and efficiencies that will take place during the 2019/20 financial year and the 2020/21 to 2023/24 years.
  - iii. To continue a Zero Base Budgeting (ZBB) approach for the main areas of non-salary spend, such as ICT and salary areas such as the Retained Duty System (RDS).
  - iv. For a short bid form to be introduced, for initial bids to be assessed by a CMT gateway. If successful, the longer form will then be completed for review.

#### 2.3 **Timescales**:

- 2.3.1 For 2020/21, there will be a draft budget set by the FRA on 12 December 2019 for consultation. The budgets and council tax will finally be set by the FRA, post consultation on 6 February 2020. The Authority will need to consult with the community and businesses. This will again be linked in with the Community Risk Management Plan (CRMP).
- 2.3.2 The proposed timetable for the 2020/21 budget process is attached at Appendix 1. The actions required to date have been met.

#### 2.4 **Proposals:**

- 2.4.1 The proposals below are included for discussion and are currently anticipated being part of the 2020/21 revenue and capital budget setting process:
  - Roll Forward As agreed for the 2019/20 process last year, it is again proposed to roll forward the 2019/20 budget and scrutinise the appropriateness of the 2020/21 budgets during the officer review process.
  - Scrutiny/Review As identified above, the scrutiny process will continue for 2020/21, reviewing the draft 2020/21 budgets, compared to 2019/20 actuals/forecast year end position and 2018/19 actuals.
  - Savings/Efficiencies The savings/efficiency work that CMT carried out for the 2019/20 budget cycle will need to be
    revisited to ensure initiatives previously proposed in future years are still appropriate and deliverable. There will again not
    be a fixed percentage to apply across the board to non-salary budgets. However, the budget scrutiny meetings will of
    course be looking for efficiencies on top of those worked up during the 2019/20 budget process. The 2019/20 planned
    savings/efficiencies will be monitored via CMT in year and FRA budget monitoring reports.
  - Budget Forms New bid forms were created for the 2016/17 budget process that combined revenue and capital bids and
    also incorporated project management aspects. These will be again used for the 2020/21 budget process, but a short bid
    form will be introduced, so that a limited amount of form completion is required to get through the first gateway in the bid
    process.
  - *Planning Assumptions* A summary list of planning assumptions will be presented to Members during the budget process both for information purposes but also to input and agree on.
  - Capital The Capital Programme for 2020/21 onwards needs to be focussed on more than the forthcoming year. The
    returns to Government ask for our three year indicative capital expenditure figures.

### 2.4.2 Zero Based Budgeting

As presented to FRA Members last year during the 2019/20 budget setting process, the budget process for 2020/21 will incorporate zero based budgeting (ZBB). ZBB is a resource intensive exercise, so this will not cover all areas, but will cover the larger budgets with the potential greatest reductions. In summary, ZBB is starting a budget from zero and reviewing and justifying all the elements that make up the budget. These reviews will take place as part of the normal budget challenge meetings; most of these are already diarised.

The areas that I have identified to focus the ZBB exercise on for 2020/21 are:

- ICT (most areas)
- Technical (Operational Equipment)
- Capital Slippage (Fleet)
- Salary areas such as RDS
- Other areas to be confirmed

# 3. <u>Summary</u>

3.1.1 This report introduces the 2020/21 budget timetable and process to Members. Members will be kept informed of progress.

PAUL FULLER CBE QFSM MStJ DL CHIEF FIRE OFFICER

GAVIN CHAMBERS ACO/TREASURER

# **APPENDIX 1**

### 2020/21 BUDGET TIMETABLE

GROUP	AREA OF REVIEW	DATE
Corporate Management Team (CMT)	Budget memo sent out, including Budget Bid form.	By 23 <sup>rd</sup> August 2019
	Cost centre sheets to be provided at least a fortnight before Finance review meetings.	
FRA	Initial budget report setting out timetable.	4 <sup>th</sup> September 2019
CMT	Budget bid requests (revenue and capital) back to Finance.	By 6 <sup>th</sup> September 2019
CMT	Initial budget report/verbal update.	9 <sup>th</sup> September 2019
CMT	Head of Service and Finance Meeting, to review cost centre sheets (agree virements etc).	During September
CMT Budget Meeting (excl CFO & DCFO)	Discuss current budget position/efficiencies.	13 <sup>th</sup> September 2019
CMT Budget Meeting (excl CFO & DCFO)	Discuss current budget position/ efficiencies.	1 <sup>st</sup> November 2019
CMT Budget Meeting (excl CFO & DCFO)	Budget meeting.	5 <sup>th</sup> November 2019
CMT & all three Principal Officers	CMT and POs to review draft budget and CRMP prior to 1st Members budget workshop.	8 <sup>th</sup> November 2019
FRA	1 <sup>st</sup> Members budget workshop – draft budget and draft CRMP.	27 <sup>th</sup> November 2019
CMT	Draft budget if required, prior to sending out FRA papers.	Post 27 <sup>th</sup> November 2019

FRA	Draft budget set and CRMP for consultation.	12 <sup>th</sup> December 2019
Public Consultation on draft budget and CRMP	From 13 December 2019 to 31 January 2020.	13 <sup>th</sup> December 2019 to 31 <sup>st</sup> January 2020
CMT	Update to CMT as required.	January 2020
FRA	2 <sup>nd</sup> Members budget workshop – post main consultation period. Draft CRMP post consultation.	16 <sup>th</sup> January 2020
FRA	2020/21 Budget and Council Tax Precept set.  CRMP – with consultation outcomes incorporated.	6 <sup>th</sup> February 2020